Managing Incidental Thyroid Nodules Detected on Imaging: White Paper of the ACR Incidental Thyroid Findings Committee

Jenny K. Hoang, MBBSa, Jill E. Langer, MDb, William D. Middleton, MDc, Carol C. Wu, MDd, Lynwood W. Hammers, DOe, John J. Cronan, MDF, Franklin N. Tessler, MD, CMg, Edward G. Grant, MDh, Lincoln L. Berland, MDg

Abstract

The incidental thyroid nodule (ITN) is one of the most common incidental findings on imaging studies that include the neck. An ITN is defined as a nodule not previously detected or suspected clinically, but identified by an imaging study. The workup of ITNs has led to increased costs from additional procedures, and in some cases, to increased risk to the patient because physicians are naturally concerned about the risk of malignancy and a delayed cancer diagnosis. However, the majority of ITNs are benign, and small, incidental thyroid malignancies typically have indolent behavior. The ACR formed the Incidental Thyroid Findings Committee to derive a practical approach to managing ITNs on CT, MRI, nuclear medicine, and ultrasound studies. This white paper describes consensus recommendations representing this committee’s review of the literature and their practice experience.

Key Words: Incidental findings, thyroid nodule, thyroid cancer, imaging, incidentaloma


FOREWORD

This white paper is not meant to comprehensively review the interpretation and management of thyroid nodules, but to provide general guidance for managing incidentally discovered thyroid nodules (ITNs). Individual care will, of course, vary depending on each patient’s specific circumstances, the clinical environment and available resources, and the judgment of the practitioner. In addition, the term “guidelines” has intentionally not been used in this white paper, to avoid the implication that the contents represent a component of the ACR Practice Parameters and Technical Standards, or of the ACR Appropriateness Criteria; they do not. This white paper represents the collective experience of the Incidental Thyroid Findings Committee and does not represent official ACR policy. For these reasons, this white paper should not be used to establish the legal standard of care in any particular situation.

INTRODUCTION

Although the rapid increase in use of imaging examinations in the past 30 years has abated, continued improvements in the quality of images, along with concerns about litigation and other factors, have led to a high number of incidental findings reported by radiologists [1,2]. The ITN is one of the most common incidental findings on imaging studies that include the neck. It is defined as a nodule identified by an imaging study that was not previously detected or suspected clinically. There is currently a paucity of guidance from professional organizations on management of ITNs, and high variability in reporting of ITNs by radiologists [3-5].
Added to the problem of an increased rate of reporting of ITNs, and variability in reporting, is the accessibility of thyroid nodules to biopsy and the low threshold for biopsy. Fine-needle aspiration (FNA) is a very effective and safe test for determining the histology of the ITN. However, unless the cytology result is definitively benign or malignant, patients may embark on a process of further investigations and procedures that may include surveillance, repeat biopsy, and diagnostic surgery. This process results in anxiety and potential morbidity for the patient, and is a cumulatively costly problem for the health care system.

**PROJECT OBJECTIVES**

The objective of this project was to develop medically appropriate approaches to managing ITNs detected on a variety of imaging modalities. Benefits anticipated from this effort include the following:

- Distinguishing between ITNs that do versus do not require dedicated thyroid ultrasound;
- Reducing the downstream risks and costs by reducing the likelihood that an ITN will lead to a dedicated thyroid ultrasound and potential consequences following FNA;
- Achieving greater consistency in recognizing, reporting, and managing ITNs;
- Providing guidance to radiologists who are concerned about not reporting or recommending further workup of ITNs that later prove to be clinically important; and
- Helping focus research efforts to lead to an evidence-based approach to ITNs.

**PROJECT HISTORY AND CONSENSUS PROCESS**

The Incidental Thyroid Findings Committee (hereafter the Committee) was formed under the auspices of the ACR in 2013. The intent was to develop guidance analogous to the white papers produced by the ACR Incidental Finding Committee on abdominal and pelvic incidental findings on CT and MRI [6,7].

The Committee participants were recruited from members of the ACR and included academic and private practice radiologists with subspecialties in sonography, abdominal imaging, neuroradiology, and chest imaging. Three subcommittees were established to address management of ITNs detected on CT and MRI, nuclear medicine, and ultrasound. Each subcommittee was tasked with developing modality-specific guidance based on review of the literature and practice experience. The recommendations were submitted to other subcommittee members for further comments and discussion. After multiple revisions, the draft was distributed to the entire Committee for additional review to achieve consensus and arrive at a final manuscript.

**ELEMENTS, RECOMMENDATIONS, AND FLOWCHARTS**

In the flowcharts within this white paper, the algorithms use yellow boxes for steps that involve data that affect management; green boxes to represent action steps; and red boxes to indicate that no further action is required. Radiologists are unlikely to be aware of all relevant clinical factors at the time an ITN is discovered. However, these recommendations do not apply to patients with increased risk for thyroid carcinoma, those who may be symptomatic from thyroid disease, or pediatric patients.

The Committee recognizes that radiologists will have different preferences regarding whether and how to report ITNs. If the ITN does not meet criteria for further evaluation according to the flowcharts, the Committee believes that determination of whether the ITN is mentioned in the body of the radiology report should be left to the discretion of the radiologist. However, the Committee recommends against both mentioning an ITN in the Impression/Conclusion section of the report, and recommending further evaluation or follow-up imaging, if the ITN does not meet criteria for further evaluation.

**NATURE AND SCOPE OF THE PROBLEM**

**Prevalence of ITNs and Risk of Malignancy**

Thyroid nodules are very common in the adult population. A large autopsy study published in 1955 found that 50% of patients with no clinical history of thyroid disease had thyroid nodules, and the majority were multiple [8]. Like autopsy, imaging can reveal subclinical thyroid nodules. With increased use of imaging for screening, diagnosis, and treatment response evaluation over the past three decades, ITNs have become a common finding that may be recommended for workup. ITNs are seen in 20%-67% of ultrasound studies [9,10], up to 25% of contrast-enhanced chest CT scans [11], and 16%-18% of CT and MR scans of the neck [12,13]. Two large systematic reviews found that prevalence of ITNs on Fluorodeoxyglucose (18FDG)-PET scans is lower, at 1%-2% [14,15].

The malignancy rate in ITNs depends on the techniques used to diagnose malignancy and the nodule workup rate. Harach et al [16] searched for thyroid cancer at autopsy and found occult papillary cancers in 36% of 101 thyroid glands. Therefore, the fact that a significant portion of patients with ITNs who receive workup will be diagnosed with malignancy is not surprising. Malignancy rates of ITNs detected by imaging vary widely depending on selection biases in the studies. In one ultrasound report, the malignancy rate was 12% in a cohort that included only ITNs that underwent biopsies [17], but in a population-based study that linked patients who had thyroid ultrasound to...
a cancer registry, the malignancy rate was 1.6% in patients with ≥1 thyroid nodules [18]. The malignancy rate of ITNs detected on CT and MRI ranges from 0% to 11% [12,13,19,20], whereas the malignancy rate of ITNs with focal uptake on FDG-PET scans is much higher, at 33%-35% [14,15].

Problems with Initiating Workup
Although FNA of ITNs carries minimal risk to the patient, the inability of cytology to definitively establish a benign diagnosis in a subset of nonmalignant nodules may expose a substantial number of patients to repeat biopsy or lead to diagnostic surgical removal of benign nodules. Retrospective studies show that 25%-41% of patients who undergo FNA for ITNs proceed to surgery, and 36%-75% of these patients will have benign nodules [21-23]. The rate of benign results is this high because cytology is inherently limited for the diagnoses of “follicular neoplasm” and “suspicion for follicular neoplasm.” Differentiation between follicular carcinoma and adenoma can only be made on diagnostic lobectomy, and only 26% of these patients ultimately have malignancy [24]. Patients with nodules reported as “malignant” or “suspicious for malignancy” on cytology are advised to undergo surgical resection, but even 25% of patients in the “suspicious for malignancy” category have benign results [24]. Of those who do not undergo surgery, many are referred for follow-up ultrasound.

Small Thyroid Cancers Are Indolent
Although early cancer diagnosis and treatment may lead to more-favorable outcomes in some types of malignancies, this effect is not proven for small incidental thyroid cancers. Compared with malignancies discovered clinically, incidentally discovered thyroid cancers are more likely to be papillary carcinomas, more likely to be smaller in size, and less likely to develop metastases [25,26]. Although radiologists fear failure in detecting malignancies, the prognosis for most small, localized papillary cancers is excellent, even without treatment. As previously discussed, Harach et al [16] found that the background rate of subclinical thyroid cancers at autopsy is at least 36%. In clinical studies, an observational trial of 340 patients with untreated papillary microcarcinomas found no cancer deaths over a 10-year period, and new nodal metastases in only 3% of patients [27].

Additional evidence supporting the indolent behavior of thyroid cancer comes from national cancer registries. Davies et al [28] reported that the incidence of thyroid cancer nearly tripled from 1975 to 2009, with a disproportionate increase in small papillary cancers. Despite dramatic changes in incidence, the mortality rate from thyroid cancer was stable. The authors concluded that the increase in incidence of thyroid cancer was a result of overdiagnosis, and that diagnosing and treating these cancers produced no survival benefit.

ITNs DETECTED ON CT AND MRI
Implications of Imaging and Clinical Features
An ITN can be detected on CT or MRI scans that cover the lower neck or upper mediastinum. CT of the chest is responsible for the majority of ITNs [5]. These scans can be performed with or without intravenous contrast, but thyroid nodules can readily be seen even without contrast, because normal thyroid tissue has intrinsic high attenuation on CT, and a lower T2 signal on MRI.

CT and MRI examinations have no reliable signs to indicate that a thyroid nodule is benign or malignant. The reason is at least partially that CT and MRI do not have adequate spatial resolution to display some findings commonly used in sonography that are known to be helpful (such as cystic changes, microcalcifications, and lobulated or irregular margins). CT findings in ITNs match the sonographic findings in only 53% of patients, and CT misses other thyroid nodules or multinodularity in 40% of patients [20]. On MRI, both malignant and benign thyroid nodules can have isointense T1 and hypointense T2 signals [29]. Because of this absence of reliable imaging features of benignity or malignancy on CT and MRI, the imaging feature that primarily directs further evaluation is nodule size.

Although nodule size has a limited correlation with the risk of malignancy, size thresholds are used in previous guidelines from other professional organizations because size affects prognosis in malignant nodules [30-32]. Thyroid cancers <2 cm generally have an indolent course, with a 99.9% 10-year survival rate, and failure to diagnose these cancers is unlikely to affect morbidity and mortality [13,33]. Although CT and MRI may underestimate the size of the nodule compared to ultrasound and pathology [20], it is reasonable to use measurements on CT and MRI examinations, especially if the size thresholds for workup are <2 cm.

Patient age is a clinical factor to consider when managing ITNs. Young patients undergo CT and MRI imaging less frequently, so they comprise only a small proportion of patients (<7%) with imaging-detected ITNs [13,20,21]. However, the prevalence of benign thyroid nodules increases with increasing patient age, so the ratio of malignant to benign thyroid nodules may be higher in young patients. This possibility is supported in a study by Shetty et al [20], who found a higher rate of malignancy in patients age ≤35 years who had an ITN detected on CT. In addition, diagnosis of an asymptomatic cancer may be more important in a younger patient. Ito et al [34] found a slightly higher risk...
of tumor progression in young patients (age < 40 years) with subclinical, low-risk, papillary thyroid cancers who undergo observation rather than surgery.

The decision to evaluate further should also take into account the patient’s life expectancy, based primarily on age and comorbidities. As many CT and MRI scans are performed for surveillance and diagnosis of malignancies or vascular diseases, a high proportion of these patients have serious comorbidities and are older [5]. In such patients, the diagnosis and treatment of thyroid cancer is unlikely to alter their quality of life or life expectancy.

Existing Recommendations for ITNs Detected on CT and MRI

The American Thyroid Association [32] recommends that ultrasound be used to evaluate all thyroid nodules seen on CT, MRI, and 18FDG-PET scans, but they do not specify the characteristics of thyroid nodules that should be considered potentially more suspicious. Recently, a categorization method known as the 3-tiered system has been proposed for specifically guiding the evaluation of ITNs detected with CT, MRI, and PET [13, 21, 35, 36]. The method is based on the patient’s age and imaging findings.

According to this system, further evaluation with thyroid ultrasound should be considered for 3 groups (tiers): (1) nodules with certain imaging features deemed to be high risk (suspicious lymph nodes, local invasion, PET avid nodule); (2) nodules ≥ 1 cm in patients age < 35 years; and (3) nodules ≥ 1.5 cm in patients age ≥ 35 years.

In 2 retrospective studies, the 3-tiered system was found to reduce the number of ITNs undergoing further evaluation [13, 21]. Compared with an academic institution’s clinical practice without specific guidelines, the 3-tiered system for ITNs detected with CT, MRI, or PET/CT would lead to a 35% reduction in ultrasound-guided biopsy [21]. In a different study of patients with ITNs on neck CT, the 3-tiered system would result in a 46% reduction in recommendations for ultrasound compared to a 1-cm size cutoff [13]. A third study estimated the risk of missing an incidental malignancy with the 3-tiered system and found that the false-negative rate of the 3-tiered system was 13% [37]. However, incidental malignancies detected with CT, MRI, or PET/CT comprised only 11% of thyroid malignancies, so the 3-tiered system would miss only 1.2% of all thyroid malignancies. Furthermore, those that would not be worked up by the 3-tiered system were all small papillary cancers.

### Fig 1. Flowchart for incidental thyroid nodules (ITNs) detected on CT or MRI

1. The recommendations are offered as general guidance and do not apply to all patients, such as those with clinical risk factors for thyroid cancer.  
2. Suspicious CT/MRI features include: abnormal lymph nodes and/or invasion of local tissues by the thyroid nodule. Abnormal lymph node features include: calcifications, cystic components, and/or increased enhancement. Nodal enlargement is less specific for thyroid cancer metastases, but further evaluation could be considered if an ITN has ipsilateral nodes > 1.5 cm in short axis for jugulodigastric lymph nodes, and > 1 cm for other lymph nodes.  
3. Limited life expectancy and comorbidities that increase the risk of treatment or are more likely to cause morbidity and mortality than the thyroid cancer itself, given the nodule size; see text for details. Patients with comorbidities or limited life expectancy should not have further evaluation of the ITN, unless it is warranted clinically, or specifically requested by the patient or referring physician.  
4. Further management of the ITN after thyroid ultrasound, including fine-needle aspiration, should be based on ultrasound findings.
Management Recommendations for ITNs Detected on CT and MRI

The Committee’s guidance for managing ITNs detected on CT or MRI is illustrated in the flowchart in Figure 1. The CT or MRI study should first be evaluated for suspicious features associated with the ITN, including abnormal lymph nodes or signs of local invasion, neither of which is likely in a patient without thyroid-related symptoms. Abnormal lymph nodes are defined as enlarged nodes or those with cystic change, calcification, or increased enhancement. Lymph nodes in levels IV and VI are especially suspicious for thyroid cancer metastases. Enlarged lymph nodes have size >1.5 cm in short axis for jugulodigastric nodes, and >1 cm for other nodes, but size alone has low specificity, regardless of imaging modality. The Committee recommends that all patients with ITNs with suspicious features have ultrasound to confirm the findings, with consideration for FNA.

For patients with no suspicious imaging features of an ITN, comorbidities or limited life expectancy may increase the risk of morbidity and mortality more than the thyroid cancer itself, so the Committee recommends that they not undergo further evaluation. Exceptions include cases in which the referring clinician believes further evaluation is warranted, and in which the patient or referring physician specifically requests it.

In the general population with normal life expectancy and without suspicious imaging features, patient age and nodule size should determine the need for workup. The Committee recommends further evaluation with ultrasound for patients age <35 years with nodules measuring ≥1 cm in the axial plane. If the patient is age ≥35 years, the size cutoff in the axial plane for further evaluation is raised to 1.5 cm. For patients with multiple thyroid nodules, the flowchart in Figure 1 should be applied to the largest thyroid nodule. Patients with incidental, heterogeneous, enlarged thyroid glands should have further workup with dedicated ultrasound if they do not have serious comorbidities or limited life expectancy.

ITNs DETECTED ON ¹⁸FDG-PET STUDIES

Implications of Imaging and Clinical Features

The main source of ITNs on nuclear medicine imaging is ¹⁸FDG-PET scans. Focal increased metabolic activity on ¹⁸FDG-PET studies is very indicative of malignancy regardless of the sonographic findings on subsequent workup. Two studies found that metabolically active nodules without any suspicious sonographic findings still had a relatively high malignancy rate of 11%-13% [38,39]. Other important factors to consider in workup of patients with a metabolically active ITN...
Management Recommendations for ITNs Detected on 18FDG-PET Scans

The Committee’s guidance for managing ITNs detected on 18FDG-PET scans is illustrated by the flowchart in Figure 2.

In the general population, for focal metabolic activity in the thyroid detected on 18FDG-PET scans with or without a corresponding thyroid nodule detected on CT, both dedicated thyroid ultrasound and FNA of the PET-avid lesion should be performed. In patients with serious comorbidities or limited life expectancy, no further evaluation of the ITN is recommended unless clinically warranted, or specifically requested by the patient or referring physician.

ITNs Detected on Other Nuclear Imaging Studies

ITNs can be detected on nuclear medicine studies such as 99mTc-Technetium-methoxyisobutylisonitrile (MIBI) and 111Indium-octreotide scans, but these are uncommon sources for revealing ITNs [21,23]. A review of 101 incidental thyroid malignancies over a decade at an academic center found only one patient with an incidental cancer that was detected on a nuclear medicine study other than a PET scan (octreotide scan) [25].

Both thyroid malignancies and adenomas can have uptake on MIBI and octreotide scans [40,41]. Two small series of selected patients with incidental MIBI-avid thyroid nodules show that the rate of malignancy varies from 22%-66% [40,42]. No studies report the malignancy rate in thyroid nodules detected on octreotide scans.

The Committee recommends that the general population have dedicated thyroid ultrasound for avid nodules on MIBI and octreotide scans, with the need for FNA determined by sonographic criteria (Fig. 2). In patients with serious comorbidities or limited life expectancy, the Committee recommends no further evaluation of the ITN unless it is warranted clinically, or specifically requested by the patient or referring physician.

Implications of Imaging and Clinical Features

ITNs are commonly detected during the course of thyroid ultrasound examinations performed for symptoms or a palpable nodule. Therefore, such nodules do not constitute incidental findings, and these recommendations do not...
apply [31,32,43]. However, the situation differs when an ITN is detected during sonography of extra-thyroidal structures, such as the carotid arteries, salivary glands, cervical lymph nodes, parathyroid glands, and miscellaneous neck masses. Documentation of findings for the entire thyroid may be limited in these situations, and a decision about whether to perform a dedicated thyroid ultrasound should be influenced by life expectancy, patient age, and nodule size, as previously described for CT and MRI (Fig. 1). Such examinations should be conducted by personnel with expertise in performing dedicated thyroid ultrasound examinations.

Management Recommendations for ITNs Detected on Ultrasound

The Committee’s guidance for managing ITNs detected on ultrasound of extra-thyroidal structures is illustrated by the flowchart in Figure 3. First, the ultrasound should be evaluated for suspicious features associated with the ITN. Suspicious features that have been described in the literature include microcalcifications, marked hypoechogenicity, lobulated or irregular margins, and taller-than-wide shape on transverse view [30,44,45]. In some cases, suspicious features may not be completely evaluated or recorded on the images, but if any suspicious features are present, patients should have a dedicated thyroid ultrasound.

If no suspicious imaging features are present, and the patient has serious comorbidities or limited life expectancy, further evaluation is not recommended unless the referring clinician believes it is warranted or it is specifically requested by the patient or referring physician. In the general population without suspicious imaging features, patients age <35 years with nodules measuring ≥1 cm should have further evaluation with ultrasound. If the patient is age ≥35 years, the size cutoff for further evaluation is raised to 1.5 cm.

FUTURE COMMITTEE OBJECTIVES

The Committee hopes that these recommendations will become widely applied. The ACR is developing methods to make these recommendations accessible electronically. The Committee recommends that the concepts, terminology, and parameters discussed in this article become the basis for future research to advance scientific evidence regarding incidental findings.

TAKE-HOME POINTS

- In patients age <35 years with an ITN detected on CT, MRI, or extrathyroidal ultrasound, the Committee recommends further evaluation with dedicated thyroid ultrasound if the nodule is ≥1 cm and has no suspicious imaging features, and if the patient has normal life expectancy.

- In patients age ≥35 years with an ITN detected on CT, MRI, or extrathyroidal ultrasound, the Committee recommends further evaluation with dedicated thyroid ultrasound if the nodule is ≥1.5 cm and has no suspicious imaging features, and if the patient has normal life expectancy.

- In patients with focal metabolic activity in the thyroid on 18F-FDG-PET, the Committee recommends both dedicated thyroid ultrasound and FNA of the PET-avid lesion if the patient has normal life expectancy.

- In patients with focal metabolic activity in the thyroid on other nuclear medicine studies, the Committee recommends dedicated thyroid ultrasound if the patient has normal life expectancy.

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